

ສາຫາລະນະລັດ ປະຊາທິປະໄຕ ປະຊາຊົນລາວ Lao People's Democratic Republic



ອົງການສະຫະປະຊາຊາດເພື່ອການພັດທະນາ United Nations Development Programme

Government of Lao People's Democratic Republic Water Resources and Environment Administration (WREA) Environmental and Social Impact Assessment Department (ESIA Dept)

United Nations Development Programme

PROJECT ID: 00072674 PROJECT TITLE: "POVERTY ENVIRONMENT INITIATIVE, OUTPUT 3"

THIRD QUARTERLY PROJECT REPORT (QPR)

Reporting period: July – September 2010

I. PROJECT INFORMATION AND RESOURCES

Project number and title:	00072674 "Poverty Environment Initiative (PEI, Output 3)"
Implementing Partner:	Environmental and Social Impact Assessment (ESIA)
	Department of the Water Resources and Environment
	Administration (WREA)
Responsible Parties (if	
applicable):	
Donors:	UNEP - UNDP

Project St	arting date	Project completion date		
Originally planned Actual		Originally planned Current estim		
May 2009			December 2011	

Period covered by this report:	3 months (July – September 2010)
Date of annual review:	
[Indicate if planned or actual]	

Total Budget	Original Budget (US\$)	Latest Signed Revision (US\$)
	1,495,363	300,000

Resources	Donor	Amount
	UNDP	300,000

II. PURPOSE

[To be completed in cooperation with UNDP Programme Analyst; Summarizes Main objectives of the project and link to MDG/NSEDP/UNDAF as per the approved UNDP Country Programme Document and Country Programme Action Plan and/or project document]

The project "Environmental and Social Impact Assessment: Reducing Negative Social and Environmental Impacts of Investment in Lao PDR" is one of the four outputs of the Poverty Environment Initiative (PEI) Framework in Lao PDR. Supported by UNDP/UNEP, PEI in Lao PDR aims to strengthen capacity of targeted central and provincial authorities to integrate poverty-environment concerns and opportunities in key development planning processes.

Corresponding to output 3 of the PEI Lao PDR, this project aims to support the Environmental and Social Impact Assessment (ESIA) Department of the Water Resource and Environment Administration (WREA) at the national and provincial level in order to address growing environmental threats and to prevent and minimize negative environmental and social impacts of the rapid development activities in key sectors, such as agriculture, hydropower, mining, industry and infrastructure.

The specific objective of the project is to enhance capacities of the ESIA Department of WREA to ensure comprehensive review and approval processes of environmental and social assessments based on the law and good science in effective coordination with the concerned line ministries and state enterprises.

UNDAF Outcomes/Indicators: UNDAF Outcome 1: By 2011, the livelihoods of poor, vulnerable and food insecure populations are enhanced through sustainable development (within DMG framework).

Expected Outcomes/Indicators: Outcome 1.1: Improved and equitable access to land, markets and social and economic services, environmentally utilization of natural resources, with balance population growth.

Expected Outputs/Indicators: Output 1.1: Improved and diversified incomes of rural household, with a focus on increased market accessibility, through implementation of human development and infrastructure initiatives. Outcome 1.1.3: Enhance knowledge and management capacity of ecosystems, biodiversity, natural resources and environment, and population dynamics.

III. PROJECT PERFORMANCE AND RESULTS FOR 1st QUARTER 2010

1. Contribution to the strategic goals [To be completed in cooperation with UNDP Programme Analyst]

Outcome 3:

Capacities of the ESIA Department of WREA to ensure comprehensive review and approval processes of environmental and social assessments based on the law and good science in effective coordination with the concerned line ministries and state enterprises increased. *[Indicate if included in SRF]*

Progress towards achieving outcome [A brief analysis of the status of the situation and any observed change, any project contribution.]

Two guidelines (EIA reviewing guideline and monitoring guideline) had been prepared by international expert (Ms. Louise Grenior). The two guidelines had been secondly revised and completed through a consultation workshop during the reporting period. The two guidelines were translated and produced in Lao version. Internal discussion on the Lao version was organized to improve the guidelines. Consultation with other line ministries on the Lao version of the two guidelines is expected to be organized early next year. Beside the two guidelines, technical guideline on EIA had also been developed by international expert (Mr. Jean Foerster). The first draft was submitted in Q1 of 2010 and it was expected to get revised in Q2 and Q3 of 2010. However, the planned achievement was not realized due to the fact that the international expert has not been available from mid Q2 to Q4 of 2010 to perform the task according to the changed schedule set by ESIA Department. During a teleconference conducted early Q3 the international expert agreed to revise the draft and complete the tasks during Q1 of 2011.

Quarterly outputs and indicators [According to project document and/or quarterly work plan]	dicators [According to roject document and/orduring reporting period		Progress towards achieving outputs and targets achieved against indicators	Reasons if progress below target and response strategies [If applicable, explore underlying factors and reasons for gaps in output and target]
Output 3.1	- Planned consultation	- The consultation	- The planned consultation	- This planned workshop has
A system for obtaining	workshop on the draft	workshop on the draft	workshop on the draft	not yet been implemented
funds to substantially	ESIA Financial and	manual has not been	manual at director general	because Director General
cover the cost of operating Accounting Management		implemented.	level will be implemented	(DG), Deputy Director General
the ESIA Department Manual, and Procu		However, there still	in Q4 – 2011.	(DDG), particularly focal

developedandimplementing. The systemworks and is audited inaccordancewithinternational standards forfinancial managementIndicators:-Fundingmechanismdevelopedandagreedupon by Government-Fundingmechanismfully operational	and Inventories/ Fixed Assets Management Policies at director general level has not been implemented. However, it is shifted to be implemented during Q4 – 2011.	have expenditure because project covered the cost for UNDP New Project Staffs' Orientation workshop on 27-29 July 2010 in the amount of 382.14 USD	 It is expected that useful comments will be provided by the DG/DDG from concerned departments. The manual will then be revised according to the comments and submitted to WREA's minister for approval. Trainings on application of the Financial and Accounting Management manual for EMU districts will be organized for effective budget used. 	Planning division and other financial staffs) who are responsible for and who involve in improving the financial manual from WREA and other relevant line agencies were not available due to other commitment of their engagement in political course. However, this activity will be
Output 3.2 Technical guidelines and	- The revised draft	- The planned budget	- The internal consultation	- International expert for EIA
procedures that support	reviewing and monitoring	for these two	workshop on the reviewing	guideline was not able to
the ESIA Department,	guidelines were submitted	implemented	and monitoring guidelines	manage his time to complete
concerned ministries, state	by international consultant	activities was 8,403\$.	in Lao version was	his consultancy service during
enterprises and developers to conform to best	(Ms. Louise Grenior). The two guidelines had been	However, the actual expenditure was only	implemented and several comments were provided.	Q3 and Q4 of 2010 because he has other fixed assignment
to conform to best environmental and social	translated and produced in	3,882\$. The	The guidelines will be	commitment. His service for
assessment and mitigation	Lao version.	remaining budget of	revised accordingly before	EIA guideline was reset to
practices developed and/or		4,521\$ was not spent	conducting the external	complete in the first quarter of
updated.	- External consultation	because the cost for	consultation with line	2011.
	workshop with line	translation and	ministries which is	As requested, the comments on
Indicators:	ministries on the revised	editing of the	expected to be done during	the EIA report guideline were

- Three technical	draft reviewing and	reviewing and	the first quarter of 2011.	resent to the international
guidelines drafted,	monitoring guidelines was	monitoring guidelines	1	expert via email by EIA
including guidelines for	conducted during this	has not yet been paid	- The revision of the draft	Department after the
EIA, for reviewing, and	reporting period.	during this reporting	EIA guideline has not yet	teleconference in regard to the
for monitoring.		period.	been submitted. A follow-	revision of the draft EIA
- Number of consultation	- Internal consultation	ī	up of this work had been	guideline.
workshops realized	between DESIA staffs on		done through	C
- Number of ESIAs	the reviewing and		teleconference with the	- Follow-up on the works of
reviewed	monitoring guidelines in		international consultant at	international consultant on
	Lao version had been		UNDP office.	revision of the draft EIA
	implemented.			guideline and work plan will be
	-		- Initial and additional	done by ESIA team with the
	- Consultation workshop		comments on the draft EIA	assistance of UNDP.
	on the revised draft EIA		guideline were resent to the	
	report writing guideline has		international expert by the	
	not been conducted during		ESIA Department and it is	
	the reporting period		expected to receive the	
	because there were some		revised draft guideline at	
	delays of the work of		the end of this year before	
	international consultant		holding the consultation	
	(Mr. Jean Foerster) in		meeting in early next year.	
	revising the draft.			
			- A follow-up of the	
			revised draft guideline will	
			be done.	
Output 3.3				
Through the	- The development of the	-	- Since the training	-
implementation of the	technical training and	budget for this	material on EIA guideline	raising materials on EIA
capacity building	awareness raising materials	activity was	has not yet been	guideline have to be developed

ГТ	Т			
	on EIA guideline has not	6,464.56 \$.		based on the EIA guideline.
the ESIA Department is	yet been developed by the	However, the	this work will be done by	Currently, the training and
capable of carrying out	international expert (Jean	actual	ESIA team with the	e
their tasks and functions in	Foerster).	expenditure was	assistance of UNDP staff.	5 1
accordance with the		only 4,789.50\$.	The ESIA Department	1
expected future mandate	- A planned training on	The remaining	expects to receive the draft	
of the ESIA Department.	technical guidelines for	budget of	material at the end of the	done with assistance from
	reviewing EIA report and	1,675.06 \$ was	Q4 - 2010.	UNDP.
Indicators:	monitoring EMMP was	not spent because		
- Number of training in	conducted.	the actual cost for	- Trained documents are	- The TOT has not yet been
financial management		conference was	on review process and an	implemented due to budget
- At least three intensive	- Training materials on	lower than the	additional requested fund	shortage and trained documents
technical training courses	reviewing EIA report and	estimated one.	for implementing TOT has	are on review process. This
and two intensive	monitoring EMMP of		been submitted to the	activity will be implemented in
management training	development project were		UNDP for further action.	the next quarter after additional
courses, realized per year.	finalized in power-point			fund approval by the UNDP
	format by the international			and the trained documents are
	expert (Louise Grenier)			finalized.
	and submitted to ESIA			
	during this reporting			
	period.			
	- Training of Trainer			
	(TOT) on the reviewing			
	and monitoring guidelines			
	has not yet been			
	implemented during this			
	reporting period and will			
	be implemented in the next			
	quarter.			

2. Update on implementation of the Vientiane Declaration and its Action Plan [Brief update on any achievement and/or problem related to the implementation of the Vientiane Declaration. It should also include issues related to the introduction of HACT and actions planned for the following period.]

N/A

3. Update on partnerships [Brief update on any achievement and/or problem in developing partnerships and inter-agency collaboration. It should also include strategies for south-south cooperation]

- Staffs of ESIA Department and PEI project participated in orientation workshop for New Project's staff funded by UNDP at Ban Keun, Vientiane province on 27 – 28 July 2010.

- Collaboration between PEI team (national consultant from output 1, 2, 3, and 4) meeting had also been conducted during this periods. Several internal meetings and meetings with PEI-UNDP were organized to ensure smooth implementation of the project. Monthly meeting between PEI-ESIA and PEI-UNDP teams has been done and will further continue.

4. Update on gender mainstreaming [Brief update on any achievement and/or problem in terms of mainstreaming gender within the project activities. Strategy for the following period]

N/A

5. Update on audit recommendations [Brief update on progress achieved and problems encountered. Actions planned for the following period]

There was no audit for this project. A UNDP spot check was carried out on 20 September 2010. Key recommendations include:

- The project should establish a Project Board as soon as possible.
- Surprise petty cash count should be done at least twice a month by PM and documented accordingly
- Pre-employment medical check-up performed: it must be done before commencement of the job (not after starting job)
- Initial signature on the TOR by project staff must be done
- Workshop/training (evaluation) report issued after the workshop/training are required
- Variance analysis between budget and actual expenditure done, signed by PM and submitted to UNDP; and variance of more than 10% have to be justified and agreed by UNDP: it is done but not clear
- List of maintenance of IT equipment should be available.

The PEI-Output 3 project team will address all the spot check recommendations in the coming quarter.

6. List main challenges and issues (if any) faced during reporting period [as well

as response strategies adopted]

- Delay in the submission of the revised draft EIA report writing guidelines caused the delay of activities implementation. The consultation workshop and training on the EIA guideline were rescheduled to do in the Q1of 2011.

- According to the third quarterly workplan, a consultation workshop on the three revised draft guidelines shall be conducted back-to-back. However, this planned activity was not fully realized because one international expert who is responsible for developing EIA technical guideline was not available to accomplish his task until early next year. So far, only consultation workshop on the revised draft guidelines for reviewing and monitoring had been implemented. For the EIA technical guideline, it was agreed that the international expert shall deliver the final product during Q1 of 2011.

- Budget shortage for implementing some activities in Q3 and Q4 due to changed plan in Q2 and increased activities such as TOT, consultation workshop on reviewing and monitoring guidelines for Lao version, and training on application of DESIA financial and accounting management manual to EMU districts. This causes the increase in budget expenditure, the delay in some activities implementation. Some activities have to move to implement in the next quarter.

Output: [From table 1. Contribution to Strategic Goals]		
Output 3.1	\boxtimes	Positive change
		Negative change
		Unchanged
Output 3.2	\boxtimes	Positive change
		Negative change
		Unchanged
Output 3.3		Positive change
		Negative change
	\boxtimes	Unchanged

7. Rating on progress towards results

IV. ADDITIONAL ACTIVITIES WHICH CONTRIBUTE TO THE OUTCOME AND/OR OUTPUTS

Provide information about any activities undertaken by the project that were NOT envisaged in the work plan but which contributed to the outcome and/or outputs? E.g. advocacy and policy dialogue.

- Teleconference with the international consultant to discuss on the comments and work plan for the revision of the draft EIA technical guideline
- Internal discussion on the revised Q3, Q4, and annual work plan 2011 which will be attached with addition fund request to the UNDP
- Project monthly meeting between PEI-ESIA and PEI-UNDP.
- Discussion meeting with PEI-UNDP on activities budget allocation.
- Participated in orientation workshop for New Project's staff funded by UNDP.
- PEI Regional mission to Vientiane, Laos on 24 September 2010.

V. FUTURE WORK PLAN

1. What are the priority actions planned for the following year to overcome constraints, build on achievements and partnership, and use of the lessons learned during the previous year?

- Follow-up progress with international consultant on revision the draft EIA guideline.

- Consultation workshop on draft DESIA Financial and Accounting management Manual at Director General level.

- Training on application of the DESIA financial and accounting management manual to EMU districts (Hinboun, Khamkeuth, and Nakhai districts).

- Training of Trainer (TOT) on the general reviewing and monitoring guidelines for WREA target provinces.

- Annual reviewing meeting.

2. List major adjustments in the strategies, targets or key outcomes and outputs planned.

N/A

3. Estimated total budget required for the following quarter:

38, 532.46 USD

VI. ANNEXES

Annex 1: Project Risk Log
 Annex 2: Project Issues Log
 Annex 3: Lessons learned log

PREPARED BY

Prepared by:

Arounna Vongsakhamphouy Assistant Project Manager PEI-Output 3

Date: 05/40/ 1010

Approved by:

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Date: 5 Cet. 2010

Mr. Lamphoukeo Kettavong PEI-Output 3, Assistant to National Project Manager

Anne, Bounkham Vorrachit PEI Oriput 3, National Project Director

0 7 OCT 2010 Date:

Annex 1 OFFLINE RISK LOG

(see <u>Deliverable Description</u> for the Risk Log regarding its purpose and use)

Project Title: Poverty Environment Initiative	Award ID: 00072674	Date: 27 September 2010
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#	Description	Date Identified	Туре	Impact & Probability	Countermeasure s / Mngt response	Owner	Submitte d, updated by	Last Update	Status
	Enter a brief description of the risk (In Atlas, use the Description field. Note: This field cannot be modified after first data entry)	When was the risk first identified (In Atlas, select date. Note: date cannot be modified after initial entry)	Environmental Financial Operational Organizational Political Regulatory Strategic Other Subcategories for each risk type should be consulted to understand each risk type (see Deliverable Description for more information) (In Atlas, select from list)	Describe the potential effect on the project if this risk were to occur Enter probability on a scale from 1 (low) to 5 (high) P = Enter impact on a scale from 1 (low) to 5 (high) I = (in Atlas, use the Management Response box. Check "critical" if the impact and probability are high)	What actions have been taken/will be taken to counter this risk (in Atlas, use the Management Response box. This field can be modified at any time. Create separate boxes as necessary using "+", for instance to record updates at different times)	Who has been appointed to keep an eye on this risk (in Atlas, use the Managemen t Response box)	Who submitted the risk (In Atlas, automaticall y recorded)	When was the status of the risk last checked (In Atlas, automaticall y recorded)	e.g. dead, reducing, increasing, no change (in Atlas, use the Management Response box)
1	One of the international experts who is responsible for developing EIA guideline has not	July 2010	Financial Operational Organizational	Cause the delay in other activities implementation such as consultation workshop and training on the EIA guideline	It was agreed that international expert will accomplish the assignments including the revised draft guideline of	ESIA Department and UNDP	PM	27 September 2010	Pending

	been available to revise the draft guideline until early of 2011			P = 5 I = 5	EIA, conducting consultation workshop and training in early 2011.				
2	Finalization of EIA guideline is pending until early 2011	July 2010	Organizational Regulatory	Long pending of the guideline finalization may cause poor quality of the final guideline as international expert may loss interest because he may require more time to resume the old work. P=5 I=5	Follow-up the comments made by ESIA Department to ensure that the comments are incorporated in the revised guideline.	ESIA Department and UNDP	РМ	27 Sep 2010	Pending
3	Consultation workshop on the three guidelines was planned to conduct back-to- back in July 2010 to save cost. However, one of the international experts was not available through out Q3. Only consultation workshop for two guidelines was organized.	July 2010	Financial Operational Organizational	Cause the increase of budget expenditure as two events of consultation workshop are required. Consultation workshop for EIA guideline will be conducted during Q1 of 2011. P=5 I=5	Request additional fund	ESIA Department and UNDP	ESIA Department	Sep 2010	Ongoing
4	There were some required additional activities implementation	August 2010	Financial	Cause the increase of budget expenditure as additional activities will require additional budget.	Request additional fund	ESIA Department and UNDP	ESIA Department	Sep 2010	Ongoing

such as TOT,				
consultation				
workshop on	P=5			
reviewing and	I=5			
monitoring				
guidelines for Lao				
version, and				
training on				
application of				
DESIA financial				
and accounting				
management				
manual to EMU				
districts.				

Annex 2 OFFLINE ISSUES LOG

(see <u>Deliverable Description</u> for the Issues Log regarding its purpose and use)

Project Title: Poverty Environment Initiaitve	Award ID: 00072674	Date: 27 September 2010

#	Description	Date Identified	Туре	Impact & Priority	Countermeasures / Mngt response	Owner	Submitte d, updated by	Last Update	Status
	Enter a brief description of the issue (In Atlas, use the	When was the issue first identified	Request for Change Problem Other	Describe the potential effect on the project Enter priority on a scale from 1 (low) to 5 (high) Priority =	What actions have been taken/will be taken to address this issue	Who has been appointed to address this issue	Who submitted the issue	When was the status of the issue last checked	e.g. pending, solved
	Description field. Note: This field cannot be modified after first data entry)	(In Atlas, select date. Note: date cannot be modified after initial entry)	(In Atlas, select from list)	(in Atlas, use the Management Response box)	(in Atlas, use the Management Response box)	(in Atlas, use the Managemen t Response box)	(In Atlas, automaticall y recorded)	(In Atlas, automaticall y recorded)	(in Atlas, use the Management Response box. If solved, check the "Solved" box)
1	One of the international experts who is responsible for developing EIA guideline has not been available to revise the draft guideline until early of 2011.	July 2010	Request for change	Cause the delay in other activities implementation such as consultation workshop and training on the EIA guideline Priority = 5	International expert agreed to accomplish the task during Q1 of 2011	ESIA Department and UNDP	ESIA Department	27 Sep 2010	Pending
2	Consultation	July 2010		Cause the increase of budget	Request UNDP for	ESIA	ESIA	27 Sep 2010	Ongoing

						-	_		I
	workshop on the		Problem	expenditure as two events of	additional fund	Department	Department		
	three guidelines			consultation workshop are		and UNDP			
	was planned to			required. Consultation					
	conduct back-to-			workshop for EIA guideline					
	back in July			will be conducted during Q1					
	2010 to save			of 2011.					
	cost. However,								
	one of the								
	international								
	experts was not			Priority $= 5$					
	available through								
	out Q3. Only								
	consultation								
	workshop for								
	two guidelines								
	was organized.								
3	During Q3 there	August 2010	Problem	Cause the increase of budget	Request UNDP for	ESIA	ESIA	Sep 2010	Ongoing
5	were some	riugust 2010	1 Toolem	expenditure as additional		Department	Department	Sep 2010	ongoing
	required			activities will require	addition fund	and UNDP	Department		
	additional			additional budget.					
	activities			additional budget.					
	implementation			Priority = 5					
	such as TOT,			Thome 5					
	consultation								
	workshop on								
	reviewing and								
	monitoring								
	guidelines for								
	Lao version, and								
	training on								
	application of								
	DESIA financial								
	and accounting								
	management								
	manual to EMU								
	districts.								

Annex 3 LESSONS LEARNED LOG

(see <u>Deliverable Description</u> for the Lessons Learned Log regarding its purpose and use)

Project Title: Poverty Environment Initiative	Award ID: 00072674	Date: 27 September 2010

#	Туре	Date Identifi ed	Successes	Shortcomings	Recommended Solutions	Submitted, updated by
	Project Management Project Results Human Factor Other		Describe what has worked well. What factors supported this success?	Describe the challenges or areas for improvement and what was unanticipated	How were challenges overcome and how should things have been done differently/better?	
1	Project Management Project Results	July 2010	Two guidelines on EIA reviewing and monitoring have been completed during the reporting period.	Two guidelines on EIA reviewing and monitoring were translated into Lao language but require further simplification and editing for easy understanding.	Internal discussion on the first draft of Lao version was organized among ESIA Department team. External discussion on the revised draft of Lao version for further revision will be conducted with concerned line ministries during Q1 of 2011	ESIA Department
2	Project Management Project Results Human Factor	July 2010	Training material on the reviewing and monitoring guidelines was developed based on the revised draft guidelines in power point format	Training of Trainer for EIA reviewing and monitoring guidelines have not yet been implemented because of time and budget.	Training of Trainer for EIA reviewing and monitoring guidelines will be implemented during Q4 of 2010.	ESIA Department